

# COUNCIL MEETING

Wednesday, 15th November,  
2017 at 2.00 pm

Council Chamber - Civic Centre

## **This meeting is open to the public**

### **Members of the Council**

The Mayor – Chair

The Sheriff – Vice-chair

Leader of the Council

Members of the Council (See overleaf)

### **Contacts**

Service Director, Legal and Governance  
Richard Ivory  
Tel 023 8083 2794  
Email: [richard.ivory@southampton.gov.uk](mailto:richard.ivory@southampton.gov.uk)

Senior Democratic Support Officer  
Judy Cordell  
Tel: 023 8083 2766  
Email: [judy.cordell@southampton.gov.uk](mailto:judy.cordell@southampton.gov.uk)

| <b>WARD</b>          | <b>COUNCILLOR</b>                  | <b>WARD</b>       | <b>COUNCILLOR</b>                  |
|----------------------|------------------------------------|-------------------|------------------------------------|
| <b>Bargate</b>       | Bogle<br>Noon<br>Dr Paffey         | <b>Millbrook</b>  | Denness<br>Furnell<br>Taggart      |
| <b>Bassett</b>       | L Harris<br>Hannides<br>B Harris   | <b>Peartree</b>   | Houghton<br>Keogh<br>Lewzey        |
| <b>Bevois</b>        | Barnes-Andrews<br>Burke<br>Rayment | <b>Portswood</b>  | Claisse<br>O'Neill<br>Savage       |
| <b>Bitterne</b>      | Jordan<br>Letts<br>Murphy          | <b>Redbridge</b>  | McEwing<br>Pope<br>Whitbread       |
| <b>Bitterne Park</b> | Fuller<br>Inglis<br>White          | <b>Shirley</b>    | Chaloner<br>Coombs<br>Kaur         |
| <b>Coxford</b>       | Morrell<br>D Thomas<br>T Thomas    | <b>Sholing</b>    | J Baillie<br>Hecks<br>Wilkinson    |
| <b>Freemantle</b>    | Moulton<br>Parnell<br>Shields      | <b>Swaythling</b> | Mintoff<br>Painton<br>Vassiliou    |
| <b>Harefield</b>     | P Baillie<br>Fitzhenry<br>Laurent  | <b>Woolston</b>   | Mrs Blatchford<br>Hammond<br>Payne |

## **PUBLIC INFORMATION**

### **Role of the Council**

The Council comprises all 48 Councillors. The Council normally meets six times a year including the annual meeting, at which the Mayor and the Council Leader are elected and committees and sub-committees are appointed, and the budget meeting, at which the Council Tax is set for the following year.

The Council approves the policy framework, which is a series of plans and strategies recommended by the Executive, which set out the key policies and programmes for the main services provided by the Council. It receives a summary report of decisions made by the Executive, and reports on specific issues raised by the Overview and Scrutiny Management Committee. The Council also considers questions and motions submitted by Council Members on matters for which the Council has a responsibility or which affect the City.

## **PUBLIC INVOLVEMENT**

**Questions:-** People who live or work in the City may ask questions of the Mayor, Chairs of Committees and Members of the Executive. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.8)

**Petitions:-** At a meeting of the Council any Member or member of the public may present a petition which is submitted in accordance with the Council's scheme for handling petitions. Petitions containing more than 1,500 signatures (qualifying) will be debated at a Council meeting. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.1)

**Representations:-** At the discretion of the Mayor, members of the public may address the Council on any report included on the agenda in which they have a relevant interest. Any member of the public wishing to address the meeting should advise the Democratic Support Officer (DSO) whose contact details are on the front sheet of the agenda.

**Deputations:-** A deputation of up to three people can apply to address the Council. A deputation may include the presentation of a petition. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.7)

## **MEETING INFORMATION**

**Use of Social Media:-** The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting. By entering the meeting room you are consenting to being recorded and to the use of those images and recordings for broadcasting and or training purposes. The meeting may be recorded by the press or members of the public.

Any person or organisation filming, recording or broadcasting any meeting of the Council is responsible for any claims or other liability resulting from them doing so.

Details of the Council's Guidance on the recording of meetings is available on the Council's website.

**Mobile Telephones** – Please switch your mobile telephones to silent whilst in the meeting.

The Southampton City Council Strategy (2016-2020) is a key document and sets out the four key outcomes that make up our vision.

- Southampton has strong and sustainable economic growth
- Children and young people get a good start in life
- People in Southampton live safe, healthy, independent lives
- Southampton is an attractive modern City, where people are proud to live and work

**Access** – Access is available for disabled people. Please contact the Council Administrator who will help to make any necessary arrangements

**Smoking policy** – The Council operates a no-smoking policy in all civic buildings

**Fire Procedure** – In the event of a fire or other emergency, a continuous alarm will sound and you will be advised by Council officers what action to take.

| <b>Proposed dates of meetings<br/>(Municipal year 2017/18)</b> |                      |
|--|----------------------|
| <b>2017</b>  | <b>2018</b>          |
| 19 July  | 21 February (Budget) |
| 20 September   | 21 March             |
| 15 November  | 16 May (AGM)         |

## **CONDUCT OF MEETING**

### **FUNCTIONS OF THE COUNCIL**

The functions of the Council are set out in Article 4 of Part 2 of the Constitution

### **RULES OF PROCEDURE**

The meeting is governed by the Council Procedure Rules as set out in Part 4 of the Constitution.

### **BUSINESS TO BE DISCUSSED**

Only those items listed on the attached agenda may be considered at this meeting.

### **QUORUM**

The minimum number of appointed Members required to be in attendance to hold the meeting is 16.

## **DISCLOSURE OF INTERESTS**

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "Disclosable Pecuniary Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

### **DISCLOSABLE PECUNIARY INTERESTS**

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship: Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
- (iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.
- (iv) Any beneficial interest in land which is within the area of Southampton.
- (v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.
- (vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.
- (vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:
  - a) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
  - b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

### **Other Interests**

A Member must regard himself or herself as having an, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

### **Principles of Decision Making**

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

Service Director, Legal and Governance  
Richard Ivory  
Civic Centre, Southampton, SO14 7LY

Tuesday, 7 November 2017

**TO: ALL MEMBERS OF THE SOUTHAMPTON CITY COUNCIL**

You are hereby summoned to attend a meeting of the COUNCIL to be held on WEDNESDAY, 15TH NOVEMBER, 2017 in the COUNCIL CHAMBER CIVIC CENTRE at 2:00pm when the following business is proposed to be transacted:-

**1 APOLOGIES**

To receive any apologies.

**2 MINUTES (Pages 1 - 8)**

To authorise the signing of the minutes of the Council Meeting held on 20<sup>th</sup> September, 2017, attached.

**3 ANNOUNCEMENTS FROM THE MAYOR AND LEADER**

Matters especially brought forward by the Mayor and the Leader.

**4 DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS**

To receive any requests for Deputations, Presentation of Petitions or Public Questions.

**5 EXECUTIVE BUSINESS REPORT (Pages 9 - 18)**

Report of the Leader of the Council detailing the business undertaken across the Council since 20th September 2017.

**6 MOTIONS**

(a) Cllr Painton to move:-

This Council expresses its concern that the former Southampton University Student Tower Block on Wessex Lane still remains empty after 7 years and believes that it is an eyesore that impacts adversely on the local area and is a waste of valuable land at a time when there is great need for both housing for local people and indeed university accommodation.

Council notes the strong desire from local ward councillors, residents and the Woodmill Neighbourhood Watch to see something done with the site.

Council urges the Executive and the Chief Executive to have urgent dialogue with the University of Southampton and to push for a plan for the site.

(b) Councillor Kaur to move:-

Council notes that the Welfare Reforms have created hardship in Southampton for individuals and families both in work and out, since 2013. Universal Credit, the so-called 'flagship' of these reforms, has proven not to be without its issues, especially for the most vulnerable. Since its full rollout in Southampton earlier this year, we have seen individuals wait as long as three months for their first payment, a 22% increase in the use of foodbanks and a rise in rent arrears with private landlords refusing to take families on benefits.

Having already written to the Minister of Work and Pensions expressing our concerns prior to rollout of Universal Credit, Council will continue to work with and support local charities and organisations raising these important issues locally and nationally.

Council supports the national campaign to pause the roll out of Universal Credit, but also calls on Government to commit to fixing the problems raised in places like Southampton, and asks all three Southampton MPs to do the same.

(c) Councillor Hecks to move:-

Council recognises the considerable contribution that tourism makes to the local economy. Southampton is an historic city with many surviving elements of its mediaeval past, many of which, regrettably, are inaccessible to residents and visitors alike, are deteriorating and are in urgent need of repair and restoration. Of particular concern are the many mediaeval vaults off High Street, French Street, Simnel Street and Western Esplanade.

Council therefore calls upon the executive, as a matter of urgency, to undertake a comprehensive review of the condition of our entire mediaeval heritage and bring forward a programme of repair and refurbishment with a view to greatly increasing public access to these historic but sadly underused elements of the City's heritage to the benefit of visitors and residents alike.

(d) Councillor Fuller to move:-

This Council condemns the shameful incompetence of the Labour administration who have handed back over £2 million from Right to Buy Receipts to Central Government. This is money that could have been used to build affordable housing in Southampton and help some of the thousands of households, including families with children, on the housing waiting list in the city.

(e) Councillor Shields to move:-

This Council notes that:

- NJC basic pay has fallen by 21% since 2010 in real terms
- NJC workers had a three-year pay freeze from 2010-2012
- Local terms and conditions of many NJC employees have also been cut, impacting on their overall earnings
- NJC pay is the lowest in the public sector
- Job evaluated pay structures are being squeezed and distorted by bottom-loaded NJC pay settlements needed to reflect the increased National Living Wage and the Foundation Living Wage

- There are growing equal and fair pay risks resulting from this situation

This Council therefore supports the NJC pay claim for 2018, submitted by UNISON, GMB and Unite on behalf of council and school workers and calls for the immediate end of public sector pay restraint. NJC pay cannot be allowed to fall further behind other parts of the public sector. This council also welcomes the joint review of the NJC pay spine to remedy the turbulence caused by bottom-loaded pay settlements.

This Council also notes the drastic ongoing cuts to local government funding and calls on the Government to provide additional funding to fund a decent pay rise for NJC employees and the pay spine review.

This Council resolves to:

- Call immediately on the LGA to make urgent representations to Government to fund the NJC claim and the pay spine review and notify it of its action in this regard;
- Write to the Prime Minister and Chancellor supporting the NJC pay claim and highlighting that cross-party effort is meeting the need to reduce the council's budget and that pay increases to the level sought requires additional funding;
- Meet with local NJC union representatives to convey support for the pay claim and the pay spine review.

In addition, Council calls upon the executive to open discussion with partners to re-establish a conveniently located and meaningful Tourist Information Centre to actively promote tourism within the City.

## **7 QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR**

To consider any question of which notice has been given under Council Procedure Rule 11.2.

## **8 APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES**

To deal with any appointments to Committees, Sub-Committees or other bodies as required.

## **9 TRIENNIAL REVIEW OF THE GAMBLING ACT 2005 STATEMENT OF LICENSING PRINCIPLES (Pages 19 - 82)**

Report of the Head of Transactions and Universal Services seeking adoption of the Council's Gambling Act 2005 Statement of Licensing Principles 2018 to 2021.

## **10 TREASURY MANAGEMENT STRATEGY AND PRUDENTIAL LIMITS MID YEAR REVIEW 2017/18 (Pages 83 - 112)**

Report of the Service Director: Finance and Commercialisation providing an update on the Treasury Management Strategy and Prudential Limits that were approved by Council in February 2017.



## **11 OVERVIEW AND SCRUTINY - SUMMARY OF CALL IN ACTIVITY**

To note that there has been no use of the call-in procedure since last reported to Council.

NOTE: There will be prayers by the Mayor's Chaplain John Attenborough in the Mayor's Reception Room at 1.45 pm for Members of the Council and Officers who wish to attend.

A handwritten signature in black ink, appearing to read 'R. Ivory', with a stylized flourish at the end.

Richard Ivory  
Service Director, Legal and Governance